


Basic information	
2023/0463(COD) COD - Ordinary legislative procedure (ex-codecision procedure) Directive	Awaiting committee decision
Establishing harmonised requirements in the internal market on transparency of interest representation carried out on behalf of third countries Amending Directive 2019/1937 2018/0106(COD) Subject 1.20.05 Public access to information and documents, administrative practice 1.20.09 Protection of privacy and data protection 2.80 Cooperation between administrations 3.30.06 Information and communication technologies, digital technologies Legislative priorities Joint Declaration 2023-24	

Key players			
European Parliament	Committee responsible		Rapporteur
	<div>IMCO</div> Internal Market and Consumer Protection		VLEAN Adina (EPP)
			Shadow rapporteur AGIUS SALIBA Alex (S&D) JORON Virginie (P/E) NESCI Denis (ECR) GOZI Sandro (Renew) GEESE Alexandra (Greens/EFA) CHAIBI Leila (The Left)
	Former committee responsible		Former rapporteur
	<div>IMCO</div> Internal Market and Consumer Protection		ARIAS ECHEVERRÍA Pablo (EPP)
	Committee for opinion		Rapporteur for opinion
	<div>AFET</div> Foreign Affairs		The committee decided not to give an opinion.
	<div>JURI</div> Legal Affairs		The committee decided not to give an opinion.

	<div>LIBE</div> Civil Liberties, Justice and Home Affairs	The committee decided not to give an opinion.	
	<div>AFCO</div> Constitutional Affairs	GOZI Sandro (Renew)	02/10/2024
	Former committee for opinion	Former rapporteur for opinion	Appointed
	<div>AFET</div> Foreign Affairs	The committee decided not to give an opinion.	
	<div>BUDG</div> Budgets	The committee decided not to give an opinion.	
	<div>CONT</div> Budgetary Control	CHINNICI Caterina (EPP)	29/01/2024
	<div>JURI</div> Legal Affairs	LAVOCAT Guy (Renew)	07/03/2024
	<div>LIBE</div> Civil Liberties, Justice and Home Affairs	The committee decided not to give an opinion.	
	<div>AFCO</div> Constitutional Affairs		
Council of the European Union			
European Commission	Commission DG	Commissioner	
	Justice and Consumers	REYNDERS Didier	
European Economic and Social Committee			

Key events			
Date	Event	Reference	Summary
12/12/2023	Legislative proposal published	COM(2023)0637 	Summary
25/01/2024	Committee referral announced in Parliament, 1st reading		
13/11/2024	Committee referral announced in Parliament, 1st reading		

Technical information	
Procedure reference	2023/0463(COD)
Procedure type	COD - Ordinary legislative procedure (ex-codecision procedure)






Procedure subtype	Legislation
Legislative instrument	Directive
Amendments and repeals	Amending Directive 2019/1937 2018/0106(COD)
Legal basis	Treaty on the Functioning of the EU TFEU 114
Mandatory consultation of other institutions	European Economic and Social Committee
Stage reached in procedure	Awaiting committee decision
Committee dossier	IMCO/10/00320

Documentation gateway

European Parliament

Document type	Committee	Reference	Date	Summary
Committee draft report		PE770.287	19/03/2025	
Amendments tabled in committee		PE773.099	24/04/2025	

European Commission

Document type	Reference	Date	Summary
Legislative proposal	COM(2023)0637 	12/12/2023	Summary
Document attached to the procedure	SEC(2023)0637 	13/12/2023	
Document attached to the procedure	SWD(2023)0660 	13/12/2023	
Document attached to the procedure	SWD(2023)0663 	13/12/2023	
Document attached to the procedure	SWD(2023)0664 	13/12/2023	

National parliaments

Document type	Parliament /Chamber	Reference	Date	Summary
Contribution	CZ_SENATE	COM(2023)0637	18/03/2024	
Contribution	FR_SENATE	COM(2023)0637	19/03/2024	
Contribution	IT_CHAMBER	COM(2023)0637	20/03/2024	
Contribution	NL_SENATE	COM(2023)0637	21/03/2024	
Reasoned opinion	IE_CHAMBER	PE759.911	21/03/2024	
Contribution	IT_SENATE	COM(2023)0637	12/04/2024	
Reasoned opinion	HU_PARLIAMENT	PE761.174	10/07/2024	

Other institutions and bodies

Institution/body	Document type	Reference	Date	Summary
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CofR	Committee of the Regions: opinion	CDR0087/2024	17/04/2024	
EESC	Economic and Social Committee: opinion, report	CES0092/2024	24/04/2024	

Additional information		
Source	Document	Date
EP Research Service	Briefing	21/05/2024

Meetings with interest representatives published in line with the Rules of Procedure

Rapporteurs, Shadow Rapporteurs and Committee Chairs

Name	Role	Committee	Date	Interest representatives
GEESE Alexandra	Shadow rapporteur	IMCO	07/05/2025	Civil Society Europe European Civic Forum
AGIUS SALIBA Alex	Shadow rapporteur	IMCO	22/04/2025	Transparency International Liaison Office to the European Union
AGIUS SALIBA Alex	Shadow rapporteur	IMCO	01/04/2025	Civil Society Europe
VLEAN Adina	Rapporteur	IMCO	11/03/2025	Transparency International Liaison Office to the European Union
AGIUS SALIBA Alex	Shadow rapporteur	IMCO	10/03/2025	Transparency International Liaison Office to the European Union
AGIUS SALIBA Alex	Shadow rapporteur	IMCO	21/01/2025	Commissioner Michael McGrath
GEESE Alexandra	Shadow rapporteur	IMCO	26/11/2024	European Partnership for Democracy
GEESE Alexandra	Shadow rapporteur	IMCO	16/04/2024	European Civic Forum Transparency International Liaison Office to the European Union
GEESE Alexandra	Shadow rapporteur	IMCO	16/04/2024	Civil Society Europe
BUDA Daniel	Shadow rapporteur for opinion	IMCO	04/04/2024	Civil Society Europe

Other Members

Name	Date	Interest representatives
HAHN Svenja	21/05/2025	Civil Society Europe
BARLEY Katarina	22/04/2025	Transparency International Liaison Office to the European Union

Establishing harmonised requirements in the internal market on transparency of interest representation carried out on behalf of third countries

2023/0463(COD) - 12/12/2023 - Legislative proposal

PURPOSE: to introduce harmonised requirements in the internal market on transparency of interest representation carried out on behalf of third countries.

PROPOSED ACT: Directive of the European Parliament and of the Council.

ROLE OF THE EUROPEAN PARLIAMENT: the European Parliament decides in accordance with the ordinary legislative procedure and on an equal footing with the Council.

BACKGROUND: the **provision of interest representation in the Union** is a growing and increasingly cross-border activity. Interest representation activities are regulated in different ways in the Member States. Interest representation is not only carried out on behalf of domestic stakeholders but increasingly also by third countries.

When presented transparently, ideas from third countries can contribute positively to public debate and are a welcome part of international engagement. However, when carried out covertly, interest representation on behalf of third countries is prone to being used as a channel for interference in Union democracies.

To the extent that it is normally provided against remuneration, interest representation, including interest representation provided to third countries, constitutes a service within the meaning of Article 57 of the Treaty on the Functioning of the European Union ('TFEU').

Member States' measures regulating transparency of interest representation activities are very divergent. Some Member States have established mandatory registers aiming, in particular, at ensuring transparency. Others have established voluntary registers, whereas some Member States have no registers for interest representation. There are also considerable variations regarding the granularity of the information provided for transparency purposes, including the type of information required, for instance about the interests represented or about the client. The legislative framework is therefore highly **fragmented** across the Union.

CONTENT: this proposed Directive lays down **harmonised requirements** in relation to economic activities of interest representation carried out on behalf of a third country entity, with a view to improving the functioning of the internal market by achieving a common level of transparency across the Union.

The purpose of this Directive is to achieve that transparency in such a manner as to avoid creating a climate of distrust apt to deter natural or legal persons from Member States or third countries from engaging with or providing financial support to entities carrying out interest representation on behalf of a third country entity.

By providing for **full harmonisation**, the proposed Directive would provide for proportionate harmonised transparency requirements and a comprehensive system of safeguards, including effective judicial review, a harmonised sanction regime limited to administrative fines, independent supervisory authorities, obligations to prevent stigmatisation, and in particular the need to ensure that no adverse consequences arise from being subject to the transparency rules.

Transparency and registration obligations

The proposal provides for a possibility to **identify third country entities** on whose behalf interest representation service is carried out, a provision on subcontracting, an obligation to keep relevant records, and the obligation on entities not established in the Union to appoint a legal representative.

The proposal:

- provides for the setting up and maintaining of the national registers to be used for registrations under the Directive;
- sets out rules on registration, including the information to be provided. In this context, registered entities are to be provided a unique European Interest Representation Number ('EIRN') and the competent authorities in other Member States concerned are to be notified of the registration;
- establishes which parts of the information provided by registered entities are to be publicly available, as well as a mechanism allowing registered entities to request that all or part of the information provided is not made publicly available where there are overriding legitimate interests preventing publication;
- establishes a yearly publication of data by Member States and the Commission;
- establishes the obligation that registered entities as well as their subcontractors must provide their EIRN when in direct contact with public officials.

Supervision and enforcement rules

Member States should designate: (i) one or more authorities or bodies in charge of setting up and maintaining the national registers; (ii) one or more supervisory authorities.

Each supervisory authority will have access to the national registers under its responsibility for the purpose of supervising the compliance with and enforcing the obligations set out in this Directive as well as exchanging information with the supervisory authorities in other Member States and the Commission, where authorised to do so under this Directive.

Member States will ensure that the supervisory authority is independent in the exercise of its functions.

In addition, the proposal:

- lays down the conditions for information requests by supervisory authorities and the accompanying safeguards, including the applicable thresholds;
- lays down rules on cross-border cooperation as well as rules on cross-border information requests between supervisory authorities;
- sets up an advisory group of representatives of the supervisory authorities assisting the Commission in certain tasks;
- contains a prohibition of activities intended to circumvent obligations in the Directive and obliges Member States to ensure the applicability of Directive (EU) 2019/1937 to the reporting of breaches of the Directive and the protection of persons reporting such breaches;
- provides that Member States are to lay down rules on sanctions for infringements of national provisions adopted to transpose certain provisions of the Directive.